



Parks
Canada

Parcs
Canada

Canada

Multi species, site-based plans: Parks Canada's approach to Species-at-Risk action planning

Species of Common Conservation Concern

Trilateral Committee for Wildlife and Ecosystem Conservation and Management
Ottawa

May 17, 2016





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Outline

Introduction to Parks Canada Agency

Parks Canada and Species-at-Risk

Multi species, site-based action planning

- approach, tools, outputs

Implementation of recovery actions

Case Studies

Q & A





Parks Canada Mandate



“On behalf of the people of Canada, we protect and present nationally significant examples of Canada’s natural and cultural heritage, and foster public understanding, appreciation and enjoyment in ways that ensure their ecological and commemorative integrity for present and future generations.”



Parks Canada Agency



An operational land management agency of >200 protected areas:

- 46 National Parks = >300,000 km² = 3% of Canada
- 4 National Marine Conservation Areas = ~15,000 km²
- 168 National Historic Sites

Canada National Parks Act (CNPA), National Marine Conservation Areas Act (NMCA), Species at Risk Act (SARA)



National Parks

Western Mountains

1. Pacific Coast Mountains
2. Strait of Georgia Lowlands
3. Interior Dry Plateau
4. Columbia Mountains
5. Rocky Mountains
6. Northern Coast Mountains
7. Northern Interior Plateaux and Mountains
8. Mackenzie Mountains
9. Northern Yukon

Interior Plains

10. Mackenzie Delta
11. Northern Boreal Plains
12. Southern Boreal Plains and Plateaux
13. Prairie Grasslands
14. Manitoba Lowlands

Northern Bathurst Island

Canadian Shield

15. Tundra Hills
16. Central Tundra
17. Northwestern Boreal Uplands
18. Central Boreal Uplands
- 19a. West Great Lakes – St. Lawrence Precambrian Region
- 19b. Central Great Lakes – St. Lawrence Precambrian Region
- 19c. East Great Lakes – St. Lawrence Precambrian Region
20. Laurentian Boreal Highlands

21. East Coast Boreal Region
22. Boreal Lake Plateau
23. Whale River
24. Northern Labrador Mountains
25. Ungava Tundra Plateau
26. Northern Davis Region

Hudson Bay Lowlands

27. Hudson-James Lowlands
28. Southampton Plain

St. Lawrence Lowlands

- 29a. West St. Lawrence Lowland
- 29b. Central St. Lawrence Lowland
- 29c. East St. Lawrence Lowland

Appalachian Region

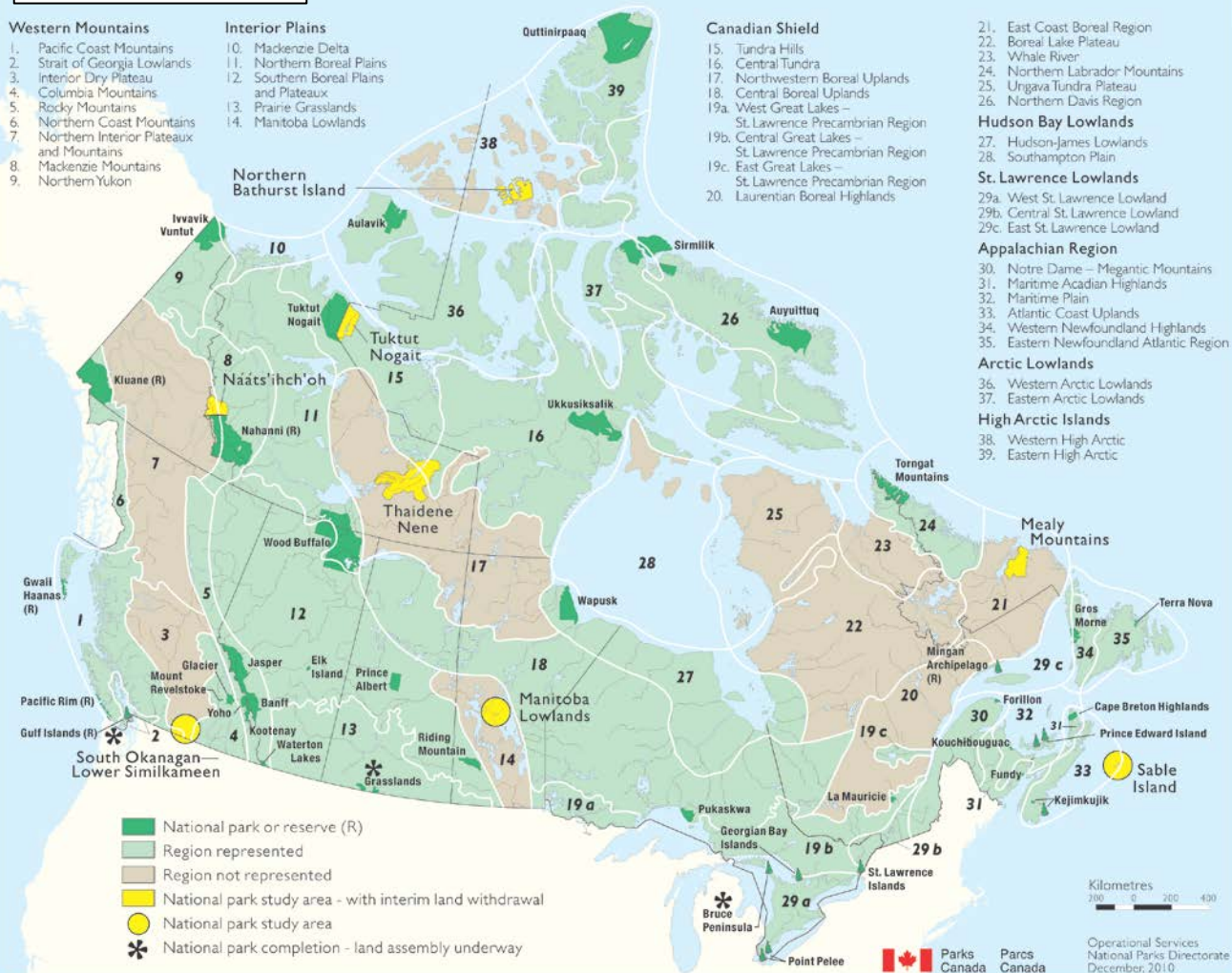
30. Notre Dame – Megantic Mountains
31. Maritime Acadian Highlands
32. Maritime Plain
33. Atlantic Coast Uplands
34. Western Newfoundland Highlands
35. Eastern Newfoundland Atlantic Region

Arctic Lowlands

36. Western Arctic Lowlands
37. Eastern Arctic Lowlands

High Arctic Islands

38. Western High Arctic
39. Eastern High Arctic





National Marine Conservation Areas

ARCTIC OCEAN

- 1 Arctic Basin
- 2 Beaufort Sea
- 3 Arctic Archipelago
- 4 Queen Maud Gulf
- 5 Lancaster Sound
- 6 Baffin Island Shelf
- 7 Foxe Basin
- 8 Hudson Bay
- 9 James Bay

ATLANTIC OCEAN

- 1 Hudson Strait
- 2 Labrador Shelf
- 3 Newfoundland Shelf
- 4 North Gulf Shelf
- 5 St. Lawrence Estuary
- 6 Magdalen Shallows
- 7 Laurentian Channel
- 8 The Grand Banks
- 9 Scotian Shelf
- 10 Bay of Fundy

PACIFIC OCEAN

- 1 Hecate Strait
- 2 Queen Charlotte Shelf
- 3 Queen Charlotte Sound
- 4 Vancouver Island Shelf
- 5 Strait of Georgia

GREAT LAKES

- 1 Lake Superior
- 2 Georgian Bay
- 3 Lake Huron
- 4 Lake Erie
- 5 Lake Ontario

Operational Services
National Parks Directorate
December, 2010

Kilometres
0 100 300 500

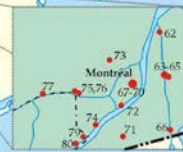




National Historic Sites



0 100 200 300 400 500
Kilometres



October 2010



In Partnership with Indigenous Peoples



- PCA's works with 300+ Indigenous communities across Canada
- 68% of the federal crown lands are managed under formal or informal Indigenous advisory relationship
- Cooperative management, land claim agreements, advisory bodies
- 15 National Park Reserves
- Indigenous Cultural Landscapes





Public engagement

- ~20 million visits to PCA sites annually
- Provide opportunities to learn and experience
- Resources for public engagement and visitor experience programs
- PCA has a unique opportunity to promote public awareness, appreciation, and engagement for species at risk recovery





Parks Canada and SAR

Species at Risk Act (SARA)

“to prevent species from being extirpated or becoming extinct and to provide for recovery of species at risk”

- Prohibits killing or harming of listed species on federal lands
- Requires development of national recovery strategies and actions plans
- Identify threats to species and habitat, population and distribution objectives for survival and recovery, critical habitat

Canada National Parks Act (CNPA)

- Maintenance and restoration of ecological integrity
- Provides protection for Species at Risk



Area Closed
Accès Interdit



Why a multi species site-based approach?

- Parks Canada's unique capacity as a land manager to contribute to species recovery – lead by example
- Sets species recovery in context of agency legislation, mandate and management regime
- Offers focused, effective and efficient guidance in a ***multi-use landscape***
- Integrates SAR recovery with ecosystem management, ecological monitoring, education and outreach programs



Red Knots (rufa)
Gros Morne National Park



Scope of PCA Action plans

- Apply only to federal lands administered by Parks Canada
- Usually for a single Protected Heritage Area (PHA), e.g. a national park
- May cover multiple PHAs (e.g., adjacent National Historic Sites)





Which species will be addressed?

- SARA Schedule 1 *threatened, endangered, or extirpated* species at site for which a recovery strategy has been prepared
- Also address other species of conservation concern
 - Other SARA Schedule 1 species (special concern)
 - COSEWIC-assessed species
 - Provincially listed species
 - Species of significance to Indigenous peoples



Ivory Gull
Gros Morne National Park



Site Analysis - Process

- Proposed recovery measures
- Site-level influence
- Site analysis via 2-4 day workshop
- Range of perspectives
 - national SAR team
 - site ecologists
 - monitoring staff
 - cross-functional managers
- Cooperative management partners





Site Analysis - Process

1. Assess **potential** of site to contribute to the national recovery of each **species**



2. Set site-specific **population & distribution objectives** for each species and identify associated monitoring needs [site objectives are based on recovery strategy objectives where available]



Site Analysis - steps

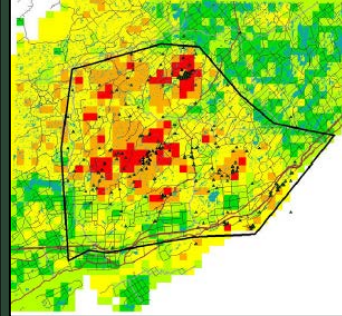
3. Refine and prioritize ***recovery activities*** according to potential of site to contribute to species recovery, legal need, biological benefits, benefit to other SAR, and degree to which it addresses integrated Parks Canada Agency goals





Site Analysis - steps

4. Identification of any proposed critical habitat





5. Refine and prioritize *visitor*, *education* and *outreach activities*





Tools: site analysis workbook

- Facilitates standardised, objective development of action plans across country
- Worksheets for:
 - Assessing potential of site to contribute to species' recovery
 - Development of Population & Distribution objectives
 - Evaluation of recovery activities
 - Development of visitor, education and outreach activities
 - Identification of critical habitat
 - Decisions about commitment & resourcing

action_planning_table_2013-10-15_GMNP.xlsx - Microsoft Excel

ACTIVITY DESCRIPTION													INTEGRATED DELIVERY OF MANDATE				
Species	Activity	Potential of site to contribute to species recovery	In the activity required to protect the species from human activities prohibited by SARA?	Activity effectiveness of activity to diminish a threat	Scientific certainty that the activity will mitigate the threat?	On balance, among the sites, does the activity have the potential to improve or help maintain species S&T?	Ecological Effectiveness Rank (N/A)	Ecological Integrity Rank (N/A)	On balance, how does the activity interact with other targets at the site? (e.g., PAMP projects, PAMP, A&C, restoration targets)	Ecological Integrity	External Relations	Visitor Experience					
2	3	4.4, A1, A2, A3 For the activity AL, A1, A2, A3 are assessed for the developed / assessed etc	High+3 Medium+2 Low+1	Only assessed if SARA Schedule 1 or COSEVIC assessed A1, A2, or A3. Do so Th	Remove/limit or Reduce (limit) or increase presence of species to 1	Proven effectiveness = 3 On-balance at increased rate = 2 Expert opinion/ATL = 2 Public/Statewide or interprovincial = 1 Marginal/Inconsistent or 0	High+11-15 Medium+10 Low+5-9	High+11-15 Medium+10 Low+5-9	2. Directly contribute to site-based objectives or EIS	2. Directly contribute to site-based objectives or EIS	2. Directly contribute to site-based objectives or EIS	2. Directly contribute to site-based objectives or EIS					
3	4	Batch Classing: Close sections of beaches where plovers are nesting, complemented with interpretive signage, and panels as needed to promote compliance	2	2	2	2	1	0	10	Medium	2	0					
3	Marten	Science Basis/Action: Conduct	2	2	2	2	1	0	10	Medium	2	0					

action_planning_table_2013-10-15_GMNP.xlsx - Microsoft Excel

Security Warning: Automatic update of links has been disabled. Options...

Activity	Species Affected by the Activity	In which ecosystem is the activity occurring?	Cost				Final FUS decision		Funding Source			
			Annual Cost		Total estimated cost for the activity (for ongoing activities estimate to a 5 year implementation cycle)		Yes (Economic merit)	No (Economic merit)	Field Unit (A-Base)	HSP	Other (B-Base)	
			Approximate cost of activity (\$/year)	Approximate PV resources (days/year)	\$	PV resources (days)						
Batch Classing: Close sections of beaches where plovers are nesting, complemented with interpretive signage, and panels as needed to promote compliance	Fiping Plover	Coastal	\$100	10	\$500	50	x		\$500	\$0	\$0	\$0
Science Basis/Action: Conduct activities to promote compliance with local Species and/or provincial regulations in GMNP and adjacent areas	Marten	Forest	\$1,000	10	\$5,000	50	x		\$5,000	\$0	\$0	\$0
Visitor Messaging: Install 200 digital displays to update land cover classification for GMNP. These are placed in strategic locations to help CR users understand the importance of GMNP	Marten	Forest	\$200,000 (one time cost)	50 (10 year program duration)	\$100,000 (one time cost)	150 (over 3 years)	x		\$0	\$0	\$0	\$200K (SARA B-Base)
Visitor Messaging: Install 200 digital displays to update land cover classification for GMNP. These are placed in strategic locations to help CR users understand the importance of GMNP	Marten	Forest	\$62,000	150	\$310,000	750	x		\$0	\$0	\$310K	\$0
Visitor Messaging: Install 200 digital displays to update land cover classification for GMNP. These are placed in strategic locations to help CR users understand the importance of GMNP	Red-tail	Coastal	\$60	5	\$300	5	x		\$300	\$0	\$0	\$0



What's the output?

- Meets SARA legal requirements
- Addresses needs of all species of conservation concern
- Tailored to site operations, capacity and resources
- Aligns with PCA's legislation, mandate, priorities and management regime
- Prescriptive in terms of timelines, resourcing, responsibilities and accountability
- Identifies high priority recovery measures where partners are needed



American Eel interpretive program, Fundy National Park

The action plan thus provides a clear, prioritized path forward for species recovery at site



- SARA plan for 39 SAR (endangered or threatened)
- 15 other SAR, 8 COSEWIC assessed, 1 other
- Focused and efficient:
 - 26 recovery measures committed to
 - 14 additional measures where opportunities for partnerships are identified
- Identifies critical habitat
- Clear links to park management plan and PCA's restoration priorities
- Monitoring needs clearly identified

Proposed

Species at Risk Act
Action Plan Series

Multi-species Action Plan for Point Pelee National Park of Canada and Niagara National Historic Sites of Canada [Proposed]



2016

Canada



Implementation - CoRe

Conservation & Restoration (CoRe) program

\$84 million over 5 years

Currently 33 projects across 17 protected areas



Linked to agency monitoring program for ecological integrity

Highest priority actions for conservation gains supported

- directly linked to PCA's SARA action plans and site analysis

Promotes use of Parks Canada's Principles and Guidelines for Ecological Restoration (adopted by IUCN) and supports multi-disciplinary communities of practice – best practices

Effective, Efficient, Engaging



SAR Trees - Point Pelee

Red Mulberry (EN) & Butternut (EN)

Project Goal: *Maintain the current status of the park's species at risk tree populations and prevent further decline in their population sizes*

Genetic research, controlled pollination, seed collection and propagation to increase population

Removal of invasive white mulberry from red mulberry critical habitat

Media strategy





Pine Recovery – Mountain National Parks

Whitebark Pine (EN) & Limber Pine

Project Goal: *Arrest decline in whitebark pine and limber pine and restore populations that allow persistence of the species in the mountain parks*

Conservation of genetic diversity

- Identification of blister rust resistant trees for seed source (caging, cone collection, disease testing)
- Restoration treatments (fire and planting)
- School-based “adopt a tree” program
- Geocaching linked to whitebark or limber pine stands in parks





Species Recovery at PCA – Summary

Parks Canada's approach to multi-species, site-based action planning:

- Meets legal requirements
- Encourages engagement across agency functions
- Reduces administration in planning
- Coordinates species recovery actions and reporting
- Reflects agency's mandate, legislation and operational realities
- Efficient and pragmatic – directs resources where they are most needed
- Identifies priorities for partnerships
- Linked to conservation gains on the ground

A pragmatic, cost effective planning model that support SAR recovery on a multi-use land base





Questions?

